



# Australian Homelessness Monitor 2020

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# Presentation overview

1. Background
2. Policy and market context
3. Policy and practice developments – 2017-2020
4. COVID-19 and homelessness
5. Conclusions



# 1. Background

# Project origins

- Launch Housing sponsorship inspired by UKHM series – lead author: Prof Suzanne Fitzpatrick
- Funded by Crisis UK since 2011
- Assessment of recent developments in:
  - Analysis of changing scale and nature of homelessness
  - Assessment of contributory policy and economic change
  - Investigation of policy and practice responses
- Provided model for AHM 2020



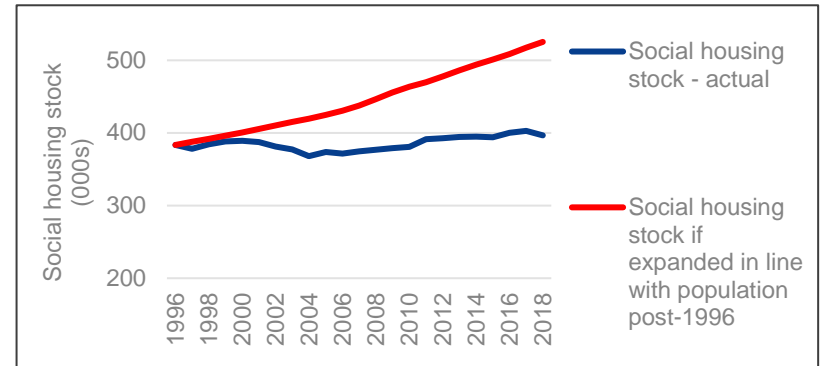
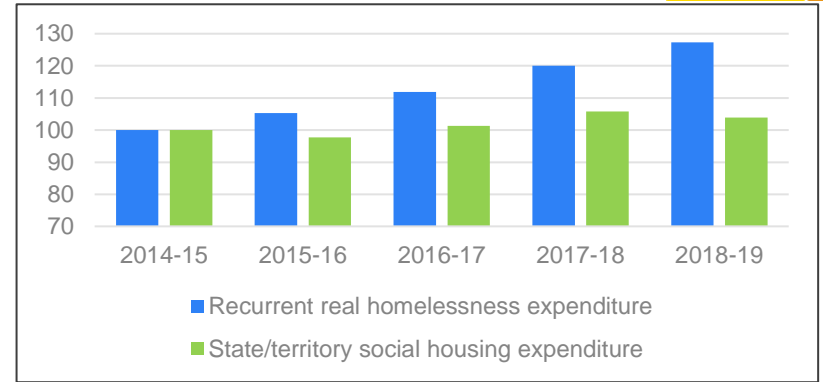
# AHM 2020: research focus and methods

- Twin focus:
  - Street homelessness
  - COVID-19 responses
- AHM research methods:
  - Secondary data analysis
  - Stakeholder interviews – govt and NGOs (20)
  - Service user interviews (12)
- Fieldwork (May-July 2020) primarily in five mainland states – esp. NSW

## 2. Policy and housing market context

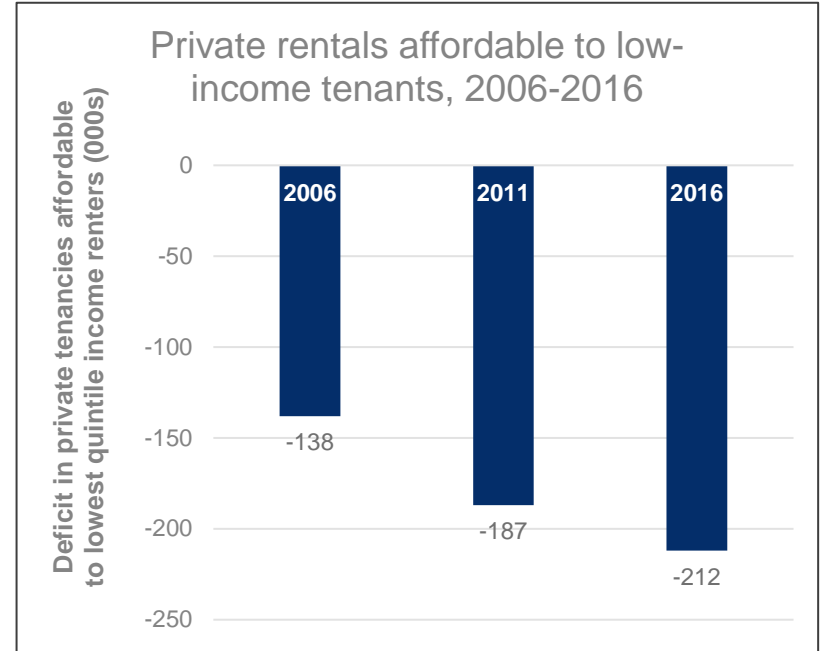
# Policy and market context (1)

- Homelessness services expenditure up 27% to \$990 million in four years to 2018-19
- Already likely to top \$1 billion even before COVID-19
- Social housing expenditure up 4%
- Longer-term perspective: social housing 130,000 lower than if tracking population growth post-1996



# Policy and market context (2)

- Long-run decline in social housing supply – annual lettings halved since early 1990s
- Down from 30 per 10,000 population to 14 per 10,000 population
- Growing shortfall in private tenancies affordable to low income renters

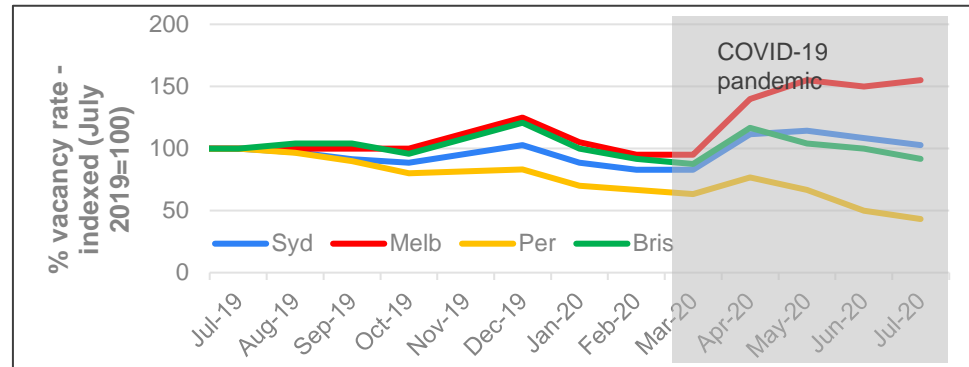
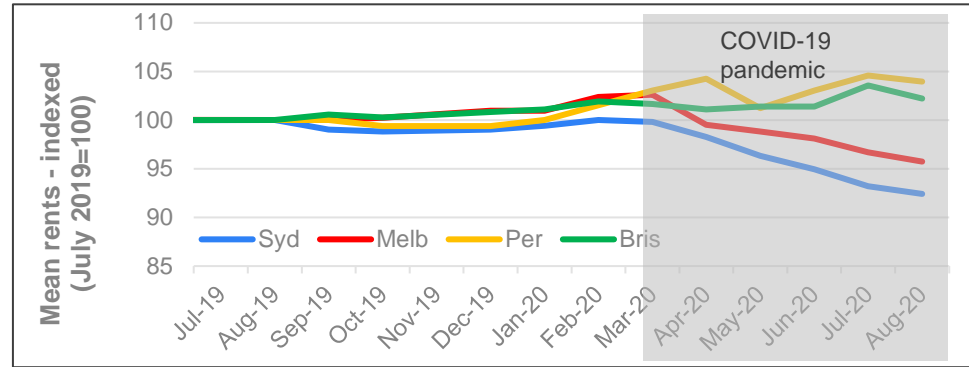


Original source: Kath Hulse et al; AHURI Final Report 323



# Policy and market context (3)

- Substantial diversity in housing market trends in pandemic
- More substantial market impacts in Melbourne and Sydney – vacancies up, rents down
- Effects of sharply reduced overseas student and tourism demand v. spatially concentrated
- Emerging evidence of urban versus regional dichotomy



## 3. Policy and practice developments 2017-2020

# Policy/practice developments 2017-2020 (1)

- Stepped-up state govt concern on (street) homelessness
  - Rough sleeper reduction strategies and (some) targets
  
- Policy/practice developments: typical components
  - Expanded assertive outreach
  - Boosted private rental subsidy programs
  - Additional head-leasing of private rental properties
  - Enhanced priority for PH vacancies, efforts to secure greater CHP engagement




# Policy/practice developments 2017-2020 (2)

- New emphasis on homelessness data enhancement and quantification – linked with aspirations for:
  - Measuring (street) homelessness reduction progress
  - More effective rough sleeper case management
- Enthusiasm for new homelessness management ‘technologies’
  - By-name-list (BNL) service user databases
  - VI-SPDAT (Vulnerability Index Service Prioritisation Decision Assistance Tool)
  - Functional zero concept
- Symptomatic of service professionalisation




# Evaluating policy/practice developments, 2017-2020

 The Sydney Morning Herald

**Premier commits to halving street homelessness in NSW by 2025**

Ms Berejiklian pledged her government's commitment to the target as she signed an agreement alongside representatives from homelessness ...

Feb 13, 2019



- Homelessness reduction targets indicate policy ambition – welcome govt commitment to quantified goal
- But challenging issues raised on calibrating objectives and measuring progress
- Singular focus on street homelessness reduction politically attractive:
  - Responds to visible problem
  - May appear largely tractable through enhanced management – ‘joined-up government’
  - Controversial if downplays structural causes of rising homelessness and essential need for systemic change, including stepped-up social housing investment – little commitment in recent state govt homelessness strategies

# Evaluating policy developments 2017-2020: changing provision vs. need – Victoria microcosm

- State Govt homelessness budget up 40% over 3 years to 2018-19 – incl. expanded assertive outreach, headleasing, private rental assistance
- But permanent social housing stock grew by only 0.5% in 4 years to 2019, while overall population expanded by 9%
- Calibrated by SHS service provision stats, homelessness increased by 10%
- Social housing growing at only one twentieth the rate of homelessness

## 4. COVID-19 and homelessness

# COVID-19 and homelessness



The health consequences of COVID-19 spurred governments into action



**33,000**

rough sleepers and others in very precarious housing were booked temporarily into hotels and motels around the country.



Few will go on to get permanent housing through government-backed assistance.

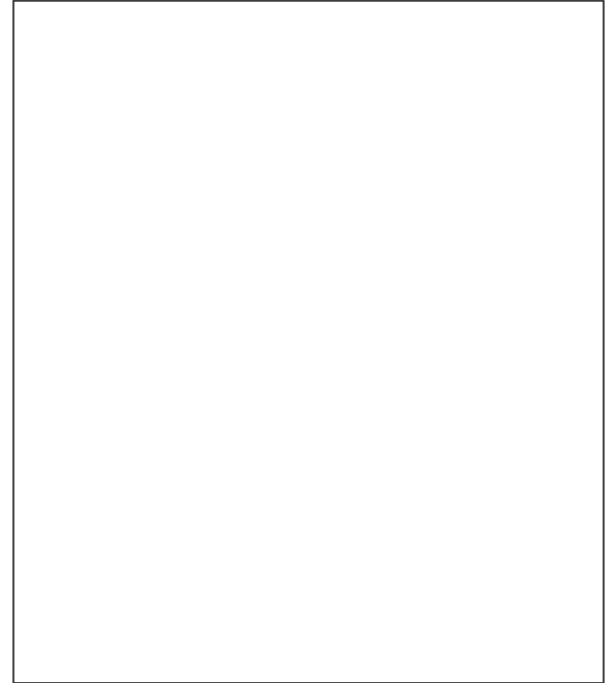


**UNSW**  
SYDNEY



# A new vision?

- As COVID-19 hit Australia through Jan/Feb we soon realised the risks of infection – and death – not distributed evenly
- People with underlying health issues, older people, and people living in congregate settings all at a heightened risk
- Society became concerned about the housing exclusion experienced by Australians who were homeless
- Unprecedented funding for emergency action in most states from Mar/Apr



# A new vision?

- Hotel charges, initially, \$15m Vic; \$14m NSW
- SA reports \$8.2m homelessness spend
- QLD reported \$25m spend, incl. hotels, floating support, student accommodation
- Head-leasing, hotels, and support: \$150m Vic, \$54m in NSW
- Rapid refurbishment of social housing: \$47m NSW, \$90m Vic



# Temp re-housing activity: best estimates

	Mar-Jun		Mar-Sep
	Rough sleepers	All homeless	All homeless
<b>NSW</b>	1,918	11,652	
<b>Vic</b>	970	4,000	18,500
<b>SA</b>	536	536	
<b>Qld</b>	380	2,445	
<b>WA</b>	30	30	
<b>Australia Mar-Jun</b>	3,834	18,663	
<b>Australia Mar-Sep - minimum</b>			33,163

Sources: Authors survey; AAEH, media reports, Vic Govt presentation to Parliamentary Inquiry

# A new vision?

- Cross departmental collaboration, along with state and NGO collaboration:

*“Without this new level of cooperation and alignment, it wouldn’t matter how much money you threw at it, it still wouldn’t be the significant difference that it has been. So our support agencies coordinating in a way that is breathtaking.*

*Identifying quickly where there are issues, responding. And I’m not saying there used to be turf wars, but everybody overcoming their own systems and boundaries and really rising to the occasion to deal with the solutions”*

(Govt representative)

# A new vision?

- Phenomenal sector work

*So getting people into hotels. The government had announced the \$24.7 million, so we put 240 people in a hotel over Easter... Well, the government had sent letters saying, “Whatever you need to do to respond to COVID, you do it.” So I took them literally, and we did*

(NGO stakeholder)

*We’ve met demand... Not just the demands that we can afford to meet... So we just went, “Okay, time to get everyone off the streets into accommodation”*

(NGO stakeholder)

# A new vision?

- Accepting (what they've always wanted) decent accommodation

*Rough sleepers, many of whom have been on the streets for a long time, have very low levels of trust in government and agencies and institutions saying, "I'll accept help. I want the accommodation when it's offered and I'll accept that help from you at this time, when I acknowledge that I haven't been willing to accept it previously"*

(Govt representative)

# A new vision?

- Only a small % of those placed in hotels Mar-Jun remained at end Jun
- Only a small % of those departing hotels Mar-Jun assisted into permanent housing
  - NSW – 11%
  - SA – 32%
- Limiting factors include:
  - Social housing shortage
  - Non-citizens ineligible for benefits or social housing

	Flows			Stock	
	Total placed in TA Mar-Jun	Rehoused from TA Mar-Jun	Other TA departures Mar-Jun	Remaining in TA 30 June	
				No	%
NSW	1,918	166	1,392	360	19
SA	536	121	263	152	28
Vic	780	549		231	30

Sources: NSW and SA state governments; Launch Housing

# A new vision?

- A new problematisation
- The sector and evidence have long known homelessness is bad for health
- Moving forward: evidence, housing supply, ongoing support
- Cautious optimism?




## 5. Conclusions

# Conclusions

- Extraordinary COVID-19 homelessness response probably benefited from ramped-up state govt action 2017-2020
- Federal Govt temp income protection programs plus state eviction moratoria staved off mid-2020 homelessness crisis
- Although COVID-19 temp accommodation response impressive, minimal evidence this is a pathway to permanent housing
- Despite its fundamental contribution to rising homelessness, Australian governments have continued to ignore or downplay the deep-seated failings of our housing system and the need for greater investment

# Australian Homelessness Monitor 2020



**Launch HOUSING**

**Authors:** Hal Pawson, Cameron Parsell, Edgar Liu, Chris Harrity, Stan Thompson



# Australian Homelessness Monitor 2018



**Launch HOUSING**

**Authors:** Hal Pawson, Cameron Parsell, Peter Saunders, Trish Hill and Edgar Liu




**crisis** Together we will end homelessness

# The homelessness monitor: England 2019

**Suzanne Fitzpatrick, Hal Pawson, Glen Bramley, Jenny Wood, Beth Watts, Mark Stephens & Janice Blenkinsopp.** Institute for Social Policy, Housing and Equalities Research (I-SPHERE), and The Urban Institute, Heriot-Watt University; City Futures Research Centre, University of New South Wales

May 2019

